



Alternative Construction Delivery Methods and High-Performing RFPs:

A Guide for Procurement Professionals

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center4procurement.org

OUR MISSION

The Center for Procurement Excellence (CPE)
mission is to improve the effectiveness of public
and private procurement worldwide, through:

- Education and training of professionals in the procurement and delivery of goods and services
- Promoting excellence in the solicitation aspects of the procurement profession
- Standardizing procurement practices and solicitation practices
- Advocating for global improvements for advancement to procurement policy



Simplar

- Consultancy, Research, OCM, and Trainers
- Expertise with all parties (owners & vendors)
- Provide consulting, tools, training for:
 - Procurement & Sourcing
 - Project Delivery
 - Organizational Readiness & Transformation
 - Risk-based Partnering & Planning
 - Project & Risk Management, Project Controls
 - Performance Measurements



















Simplar

- Becoming a Client of Choice
- Becoming a Performance-Based Vendor
- Other things:
 - Industry Benchmarking
 - Human Dimensions/Team Optimization
 - Talent Development
 - Workforce Studies
 - Exploratory research
 - Policy & Regulations
 - Standards & Templates



















20+ Years | 170+ Owners

3,500+ Projects | \$20+ Billion Procured



Facility Management

maintenance custodial landscaping conveyance security service pest control building systems industrial moving waste management energy management







Construction/Design/ Engineering Infrastructure DBB Renovation **CMAR** Municipal Repair # Laboratory Maintenance DB Education Roofing IDIQ Hospital Specialty JOC Corrections **Demolition** Low Bid **Financial Development IPD**





City of Peoria, AZ University of Idaho University of Hawaii University of New Mexico Entergy sodexo Sodexo Chartwells Dallas Independent School Dist. Olmstead County, MN City of Roseville, MN Hennepin County, MN SCENTER! Scenter SOLAR Abengoa Solar PROJECT PARTNERS City of Sitka, Alaska **US Solar AND PARTICIPANTS:** rpu **Rochester Public Utilities**





State of Washington

Idaho Transportation Department

State of Georgia

Arizona State Parks

United Excel

US Air Force Logistics Command

US Coast Guard

IBM

Brunsfield

Honeywell

Qwest

US Embassy (Botswana)

US Army Corps of Engineers

Federal Aviation Administration

East Valley Institute of Technology

Arizona Public Service (APS)

Rochester School District

Fann Environmental

Idaho State University

On Semiconductor

PEARSON Pearson

State of Wyoming

Idaho Department of Corrections

City of Miami Beach, FL

Lewis & Clark State College

Hawaii Department of Transportation

Baptist Health

City of Columbia, SC

PECO Energy

Intermediate District 287

Google

























































Seattle City Light



































Kansas City Kansas Community College



















Alternative Construction Delivery Methods & HighPerforming RFPs



Agenda

- Recap of the different delivery methods
- Which delivery method is the best?
- Becoming a client of choice
- High Performing RFP
- Great Resources at the End!!!



Project Delivery Method

- Comprehensive process by which a facility is designed and constructed for an owner.
 - From project scope definition, through design & construction, to project closeout & startup
- Also Known as:
 - Alternative Contracting Methods (ACMs)
 - Alternative Project Delivery Methods (APDMs)
 - Project Delivery Methods (PDMs)
 - "Systems" rather than "Methods", e.g. Project Delivery Systems



Common Delivery Methods

- Design Bid Build (DBB) \rightarrow goes by many names... traditional, low bid, hard bid, rip-and-read, bid build etc
- Alternative Project Delivery Methods (APDMs) a.k.a. Alternative Contracting Methods (ACMs)
 - Design Build (DB), Progressive Design-Build (PDB), Construction Manager as Agent (CMa), Construction Manager at Risk (CMAR) or Construction Manager/General Contractor (CM/GC), Integrated-Project-Delivery (IPD)
- Overlooked, but technically Alternative
 - Multi-prime (more common in private sector than public)
 - On-Call or Job Order Contracting (JOC) a.k.a. Standing Order, Roster, Pre-Qualified List, IDIQ, etc



4 Key attributes of a delivery method:

1. Contractual relationships between stakeholders

- Who signs with who? (mainly at the prime level with the owner)
- Eg. DBB vs DB vs CMAR vs multi-prime

2. Financial clause of the contract

- How are the commercial terms of the contract arranged?
- How will the stakeholders be paid?
- Eg. Lump Sum/Fixed Price, GMP, Unit Price, Cost Plus, Cost Reimbursable, etc.



4 Key attributes of a delivery method:

3. Timing of stakeholder involvement

- When is each party coming on board?
- The owner's decision
- This is not just when the contractor is hired but also the design team
- Typically measured in terms of % design completion:
 - CMAR → CM hired 0%-99% design
 - DB with bridging → both designer & contractor could be hired at 15-30% design or scope

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PDB → at 0% design

4. Selection approach (procurement) of stakeholders

- How the owner selects their design & construction partners?
- Eg. Low-bid (price only), QBS (qualification only, no price), and Best Value (everything in between- lots of variety)

A note on terminology:

- Many different terms are used in the industry by different sectors (depends on who you talk to)
 - Eg. transportation sector uses Alternative Contracting Methods (ACM) instead of Alternative Project Delivery Methods (APDM)
 - They use D-B-B instead of DBB (dashes)
 - From terms to abbreviations terminology varies considerably
- A common fallacy is mixing the name of the project delivery method with one
 of the 4 key elements (mostly the selection/procurement method and the contract type)
 Eg. low bid being intermixed with DBB or GMP being mixed with DB
- Lots of variety out there! How the owner selects matters!

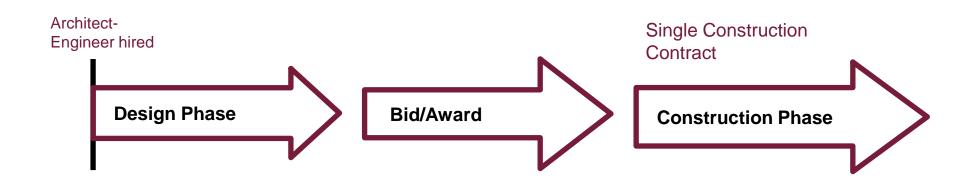


Design-Bid-Build (DBB)



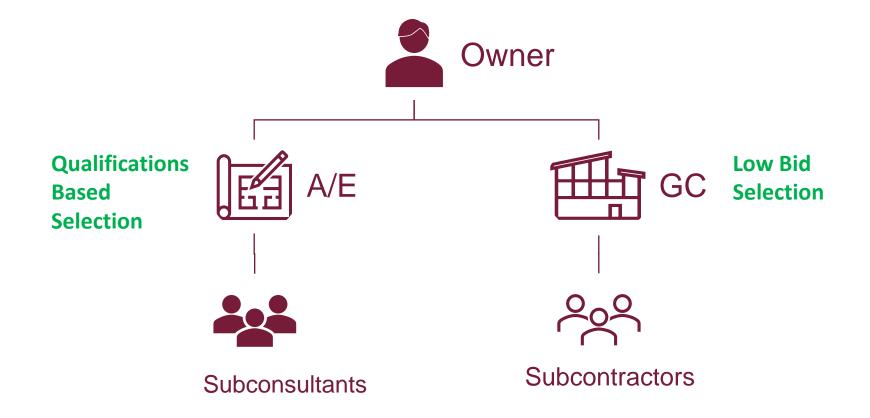
Traditional Method (Design-Bid-Build)

- Also known as hard money or Competitive bid contract (most commonly "plan & spec").
- Has three sequential phases
 - ➤ Design Bid Construction
 - > Design is 100% done before the contractor comes in





Design-Bid-Build (DBB)



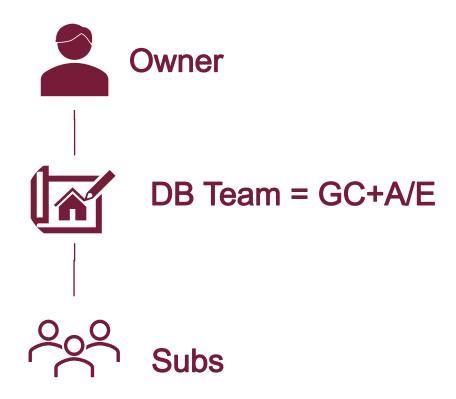


Design-Build (DB)



Design-Build (DB)

Single firm responsible for both design and construction.





Traditional Design-Build (DB)



Owner

Lumpsum/Fixed Price

30-65% Design

BV Selection (Qualifications + Price)

Price

DB Team (GC+A/E)



Subs

Progressive Design-Build (PDB)



Owner



Guaranteed Maximum Price (GMP)



DB Team

0-30% Design

(GC+A/E)

QBS (Sometimes fee/markup

included)



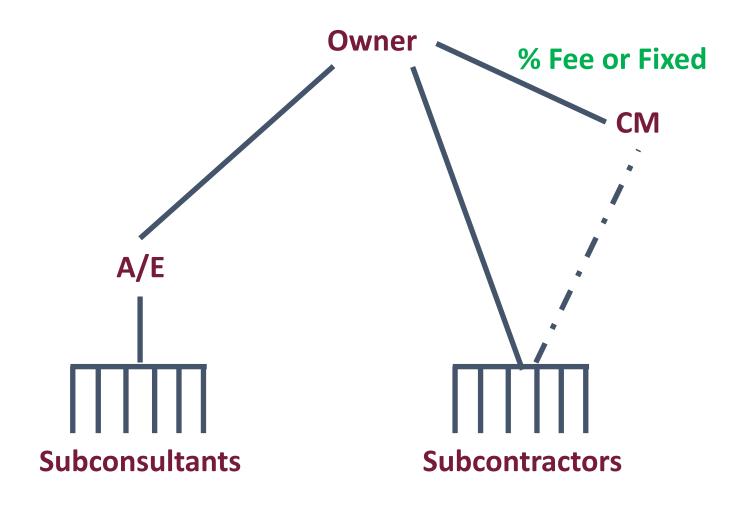
Subs



Construction Manager as Agent (CMa)

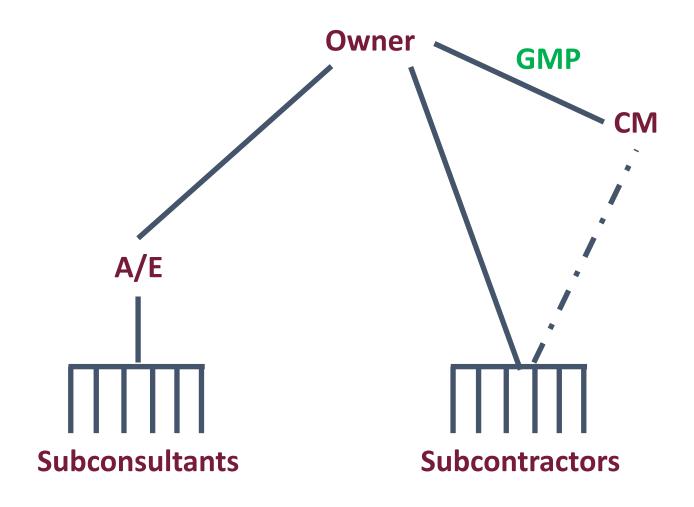


Construction Manager as Agent





Construction Manager as Agent

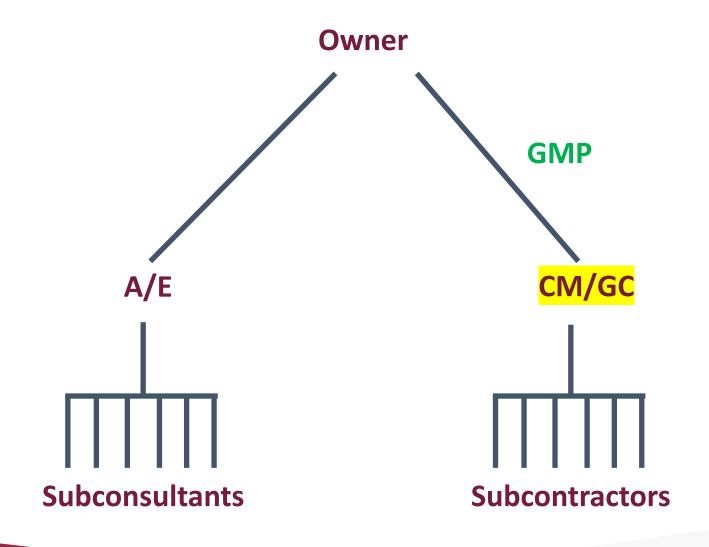




Construction Manager at Risk (CMAR)



Construction Manager as Agent with a GMP



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Biggest Challenges



Challenges on the Owner's side

1. Owners do not treat the components of a delivery system as 4 distinct decisions.

Eg. I want to do DBB which means Low Bid

I want to do DB which means I'll make the designer and contractor team up!

Best Practice: Each decision should exist on its own

- 2. Most owners do not look at their own internal maturity model, at a personnel level.
 - Owner assumes all internal personnel can do it Not True!!!
 - The more advanced a project and a delivery system gets, the probability of the owner group messing it up gets higher.

Best Practice: treat alternative delivery as an organizational change initiative with supporting training, measurement etc



Challenges cont'd

- 3. Owners do not realize that alternative delivery is often a hyper low bid environment which is HATED by the subcontractor community
 - Most sub selection practices by CMARs and DBs are turned around to be low bid (with incomplete design)
- 4. Owners overlook the importance of sub selection in optimal manner
 - Simplar has done BV sub selections in CMAR and DB → one of the best projects in Google's entire portfolio
 - Also done BV selection of key players in a DB project (Arch, Struc, Mech, Elec) all separately competed and teamed up they loved it in end



Challenges cont'd

5. Owners bungle the fee competition portion of early design (<30% design) projects.

 Lots of game-playing if the owner doesn't define fee vs. overhead vs. indirect vs. direct costs

6. The industry struggles to communicate best practices during a project.

- Some owners hope they will be "coached up" by their industry partners rarely successful!
- Being a successful CMAR is not the same as being a good professional teacher being a CMAR is busy enough as it is!!!
- No time to hold the owner's hands!



Which is/are best?



Built Environment Project Performance Research

- Only 2.5% of projects defined as successful (scope, cost, schedule, & business)
 - PricewaterhouseCoopers
- Only 30% of projects completed within 10% of the planned cost & schedule
 - Construction Industry Institute Performance Assessment Committee
- 24% growth in owner's construction indirect costs since 1995 (net of inflation and escalation)
 - Construction Industry Institute Performance Assessment Committee



Mega Project Performance

988020

98% have cost overruns and delays

80% Average Overbudget

20-month average delay



Summary of Average Differences Between Project Delivery Systems (CII-133)

	Design-Build vs.	CM@R vs.	Design-Build vs.	Level of
Criteria	Design-Bid-Build	Design-Bid-Build	CM@R vs.	Certainty
Unit Cost	6.1% lower	1.6% lower	4.5% lower	99%
Construction Speed	12% faster	5.8% faster	7% faster	89%
Delivery Speed	33.5% faster	13.3% faster	23.5% faster	88%
Cost Growth	5.2% less	7.8% more	12.6% less	24%
Schedule Growth	11.4% less	9.2% less	2.2% less	24%

- Few projects not standardized
 - (so cost is apples to oranges to pears)
- The data shows there is no difference in performance



New Study – CII & CPF

- Not a significant difference between delivery methods
- Key difference makers
 - Qualifications based selection of project team
 - Involvement of key people earlier in project
 - Cost transparency on the project during construction



So how to select a delivery method?

- Project delivery method is just a tool in your toolbox
 - 4 attributes each separately chosen to best suit the owner (industry will organize according to what the owner thinks)
- First follow your rules, laws, policies, etc...
- #1 with the highest correlation to project outcome is the procurement model.
 - Many owners struggle!!!
 - Needs to be treated most effectively
- Based on the combination of your project characteristics and your team (what they can handle)



We Want to be seen as a "Client of Choice!"



Are You Writing RFP's And Not Getting Enough Responses???





If Vendors Perceive That Process Is Not Fair

Who bids
Quality of the bid
Quality of the team assigned
Quality and Performance of the services



Supplier Perceptions Matter!





RFP Solicitation

The RFP Solicitation



What Is The Primary Goal Of The RFP?



What Is The 'Primary' Objective

- Follow procurement policies and regulations?
- Minimize the risk of protest?
- Create a document that transfers risk to the supplier?
- Create a document that protects the owner/organization?



What Is The 'Primary' Objective

- Follow procurement policies and regulations?
- Minimize the risk of proteshould not be
 Create a document that transfervio bjectives!
 Create a your primary organization?



What Is The Primary Goal Of The RFP?

Help us award to a high-performing supplier





Proposals Cost Money



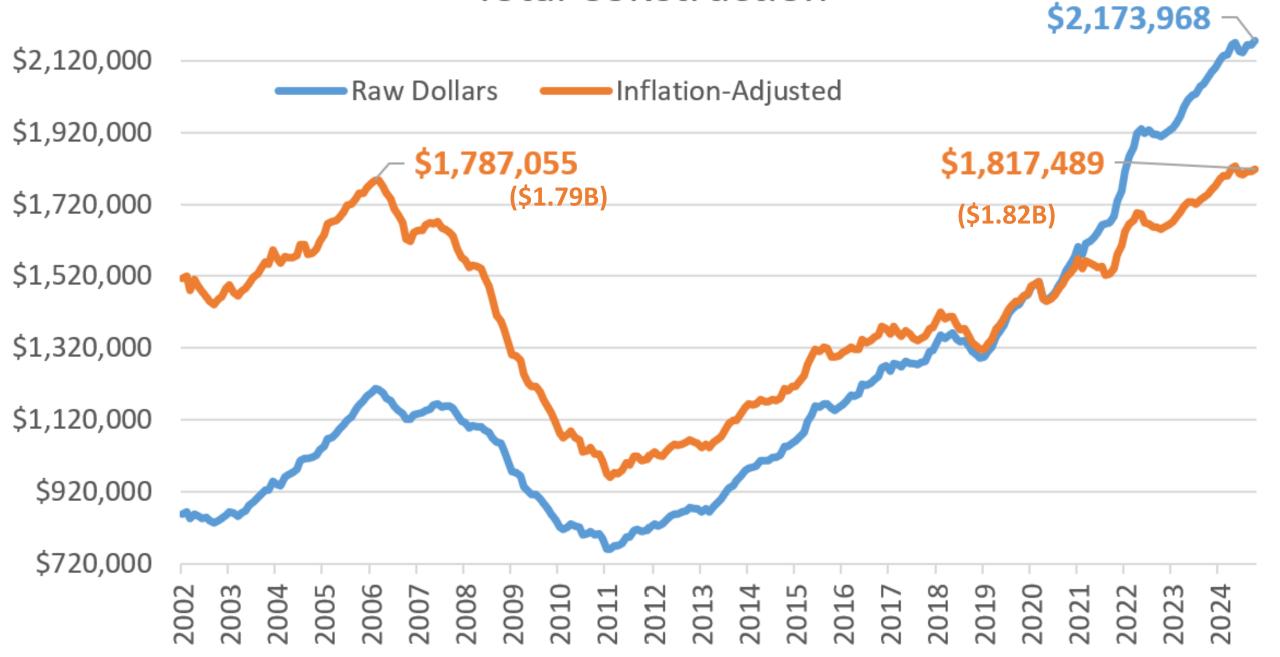
Suppliers Don't Have Unlimited Funds!

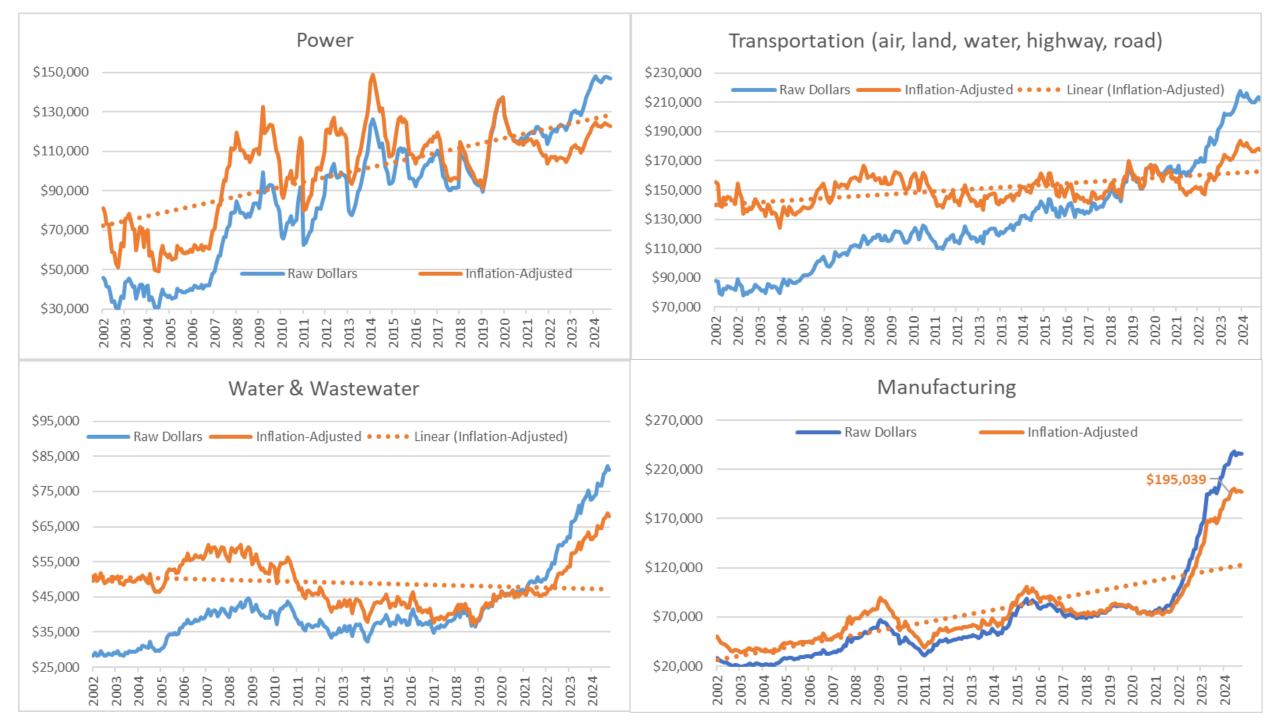


- Suppliers can't afford to propose on solicitations for fun.
- Responding to RFP's costs money and resources.
- Suppliers make a business decision on whether your solicitation is 'worth' the effort to propose.



Total Construction





IIJA ("Infrastructure Bill") - \$1.2T/5yr (Nov '21)

• Roads and bridges: \$110B

Power and grid: \$73B

• Rail: \$66B

• Broadband: \$65B

Water infrastructure: \$55B

Resiliency: \$46B

• Transit: \$39B

Airports: \$25B

• Environmental: \$21B

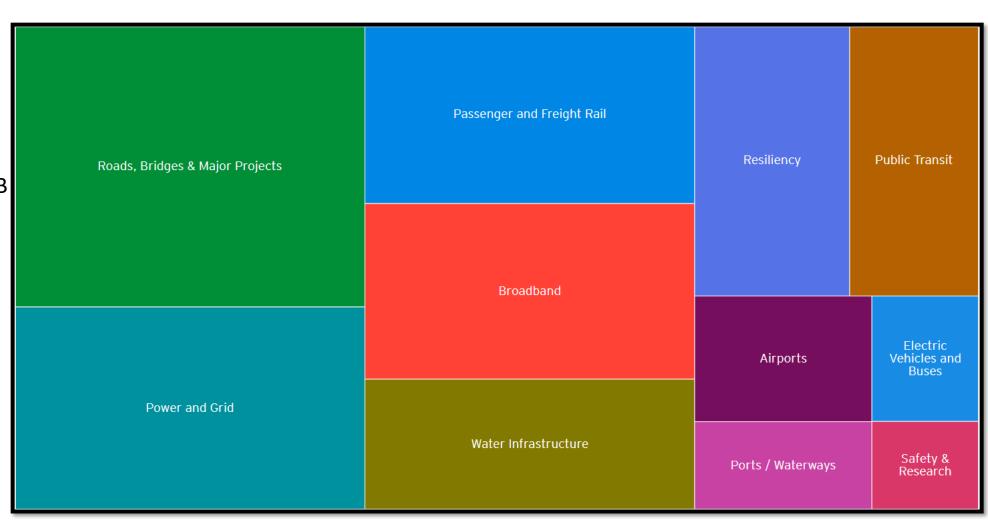
Ports/waterways: \$17B

Safety/Research: \$11B

Low-carbon buses and

ferries: \$7.5B

• EV infrastructure: \$7.5B



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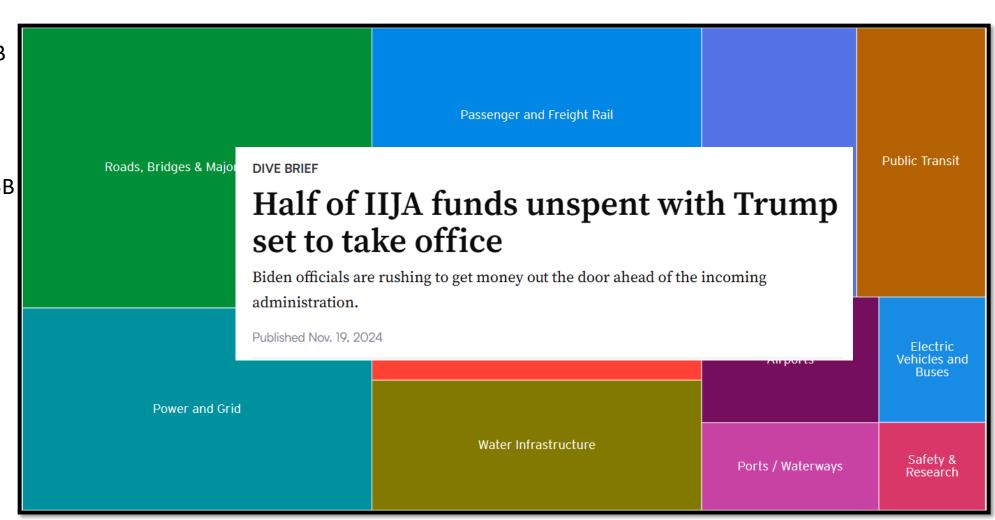
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Change in construction spending: September 2023-September 2024 Year-over-year % change in current (not inflation-adjusted) dollars, seasonally adjusted Total construction 5% Private residential 4% Total nonresidential 5% Data centers 48% Manufacturing 20% Transportation 7% Power (incl. oil & gas) 6% Education 4% Highway and street 2% Health care 1% Commercial (warehouse, retail, farm) -13% Private office (excl. data centers) -15%

-25%

0%

25%

75%

50%

Megaprojects

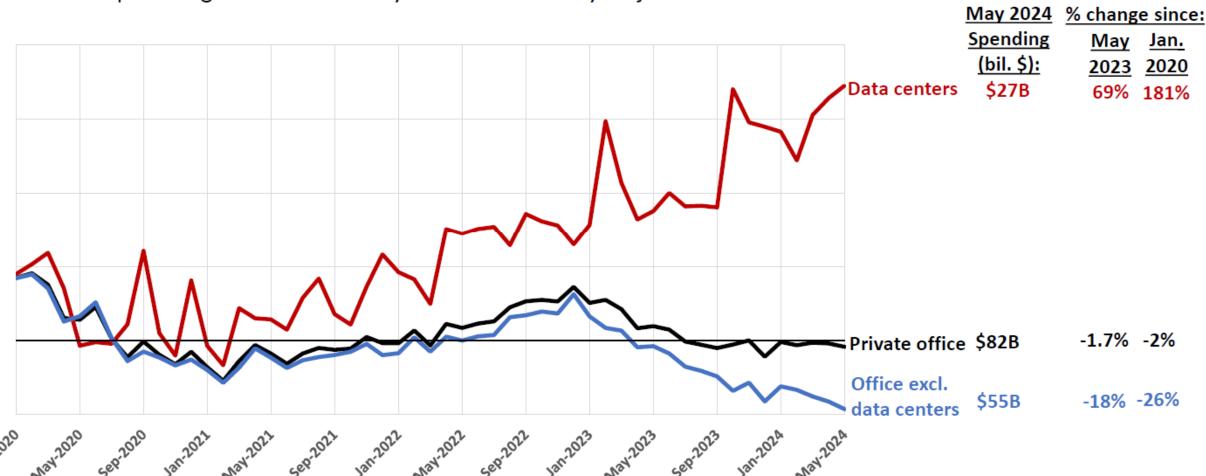
- 2023 = new annual record of 41 megaprojects (\$103.9B)
- 2022 = at the time, record of 31 megaprojects (\$103.2B)
- 2019 = prior best of 35 megaprojects (\$79.1B)



Private office & data center construction spending, 2020-2024

Year-over-year change in private office, office excl. data centers, & data center construction spending, Jan. 2020 – May 2024, seasonally adjusted annual rate





80%

60%

40%

20%

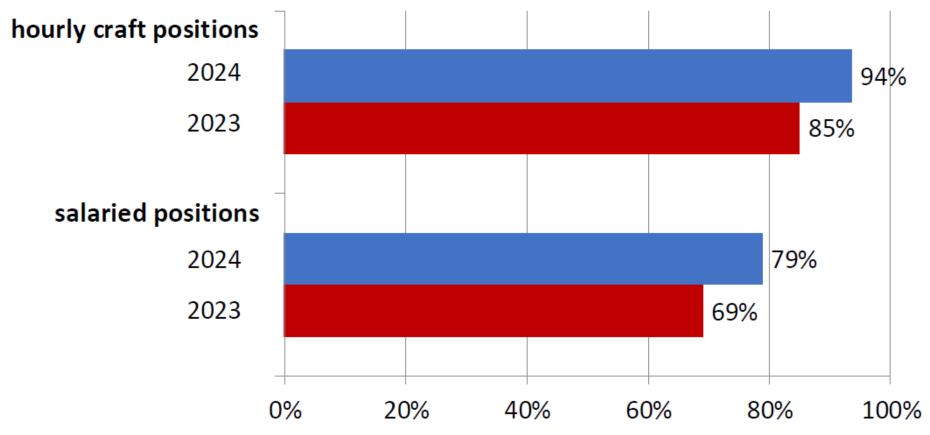
0%

-20%

Contractors are eager to hire

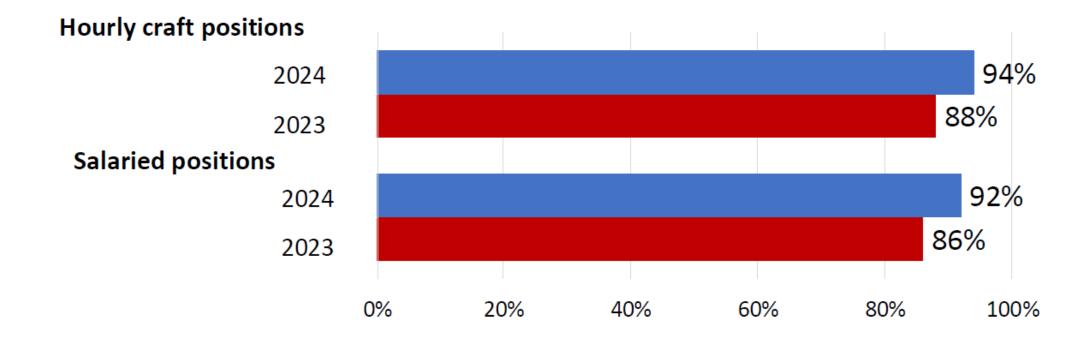


% of firms with openings for:



% of contractors with openings that report difficulty filling





Organizing a High-Performing RFP



Organizing a High-Performing RFP

RFP

Request for Proposal



Construction Manager at Risk

CMAR Template

RFP Number: #####

RFP Release Date: MM/DD/YYYY
RFP Due Date: MM/DD/YYYY

Statement of Work

2 Current Conditions

Proposal Requirements

4 Evaluation Procedures

5 Administrative Requirements

6 Proposal Forms

Attachments & Exhibits



Organizing a High-Performing RFP

RFP

Request for Proposal



Construction Manager at Risk
CMAR Template

RFP Number: #####

RFP Due Date: MM/DD/YYYY

1 Statement of Work

What You Want to Achieve

2 Current Conditions

Where You Are At

Proposal Requirements

What Will Be Evaluated

4 Evaluation Procedures

How the Client will Score & Award

5 Administrative Requirements

General Instructions, Dates & Contact

6 Proposal Forms

Forms to Complete

Center for Procurement Excellence

7 Attachments & Exhibits

Supplemental Information

FREE Online Course! 10 PDH

Now: Jan 7, 14, 21, 28

2025 x 3 times (Jan, May, Aug)





Better RFPs = Better Projects

- Session #1 = Organizing a High-Performing RFP
- Session #2 = Effective Statements of Work (SOWs)
- Session #3 = Evaluation Best Practices & Vendor Debriefings
- Session #4 = RFP Administration

NASPO's Procurement U

- Log on to the Procurement U Learning Management System (LMS) to register, access the course and materials.
 www.naspo.org/procurement-u/
 - or Email Amy: <u>amy@center4procurement.org</u>
- Open to all (even non-members of NASPO)

Simple Things To Consider

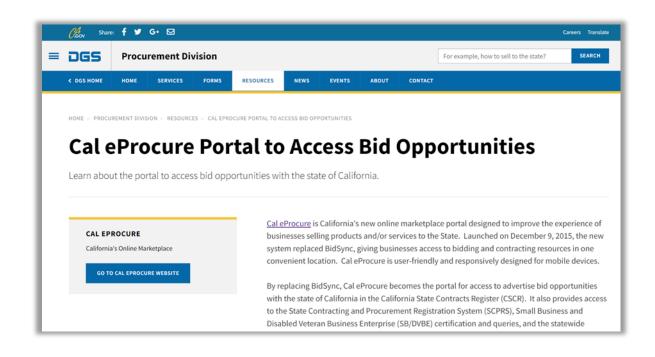


Attracting High-Performing Contractors

Step 1 – Have a "good" name/title of the RFP



Registration



- How many agencies have their own eProcurement system?
- Local firms may be registered with the State's system
- Larger/National firms cannot afford to register with every Public organization across the country

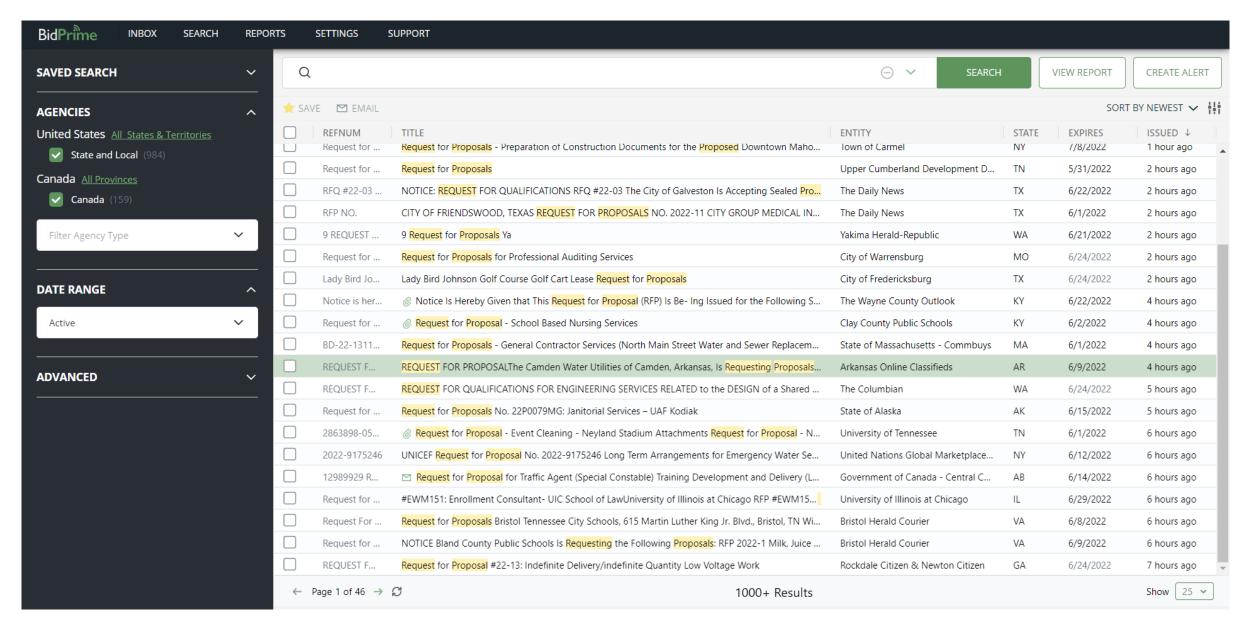


National Solicitation Warehouse

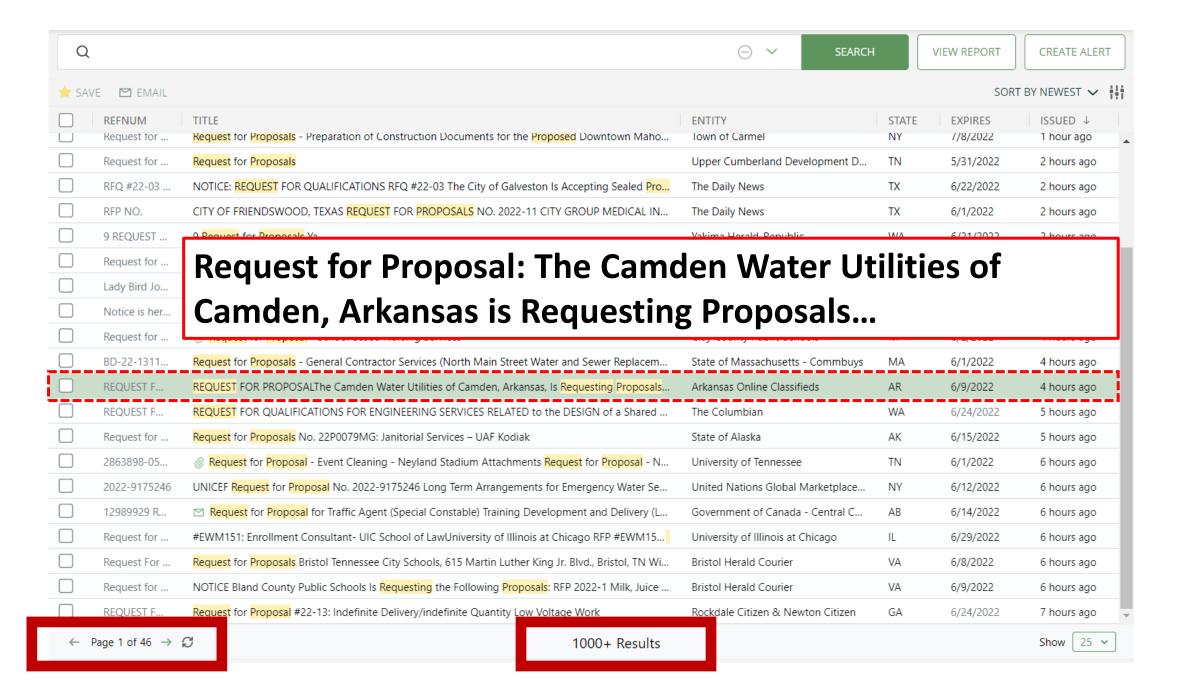
- Larger/National firms will pay for and utilize procurement search engines that collect solicitations throughout the country
- Provides hourly updates on posted solicitations
- Thousands of solicitations







Suppliers Can Be Reviewing 1,000 RFP's per Week



 Request for Proposals for the Alexander Goldwater Improvement Center Construction Documents Preparation



*Request for Proposals for the Alexander Goldwater Improvement Center Construction Documents Preparation



 City of Nashville Request for Proposals for Suppliers that can perform Construction Services for City Facilities



- City of Nashville Request for Proposals for Suppliers that can performConstruction Services for Office Renovations



Attracting High-Performing Contractors

- Step 1 Have a "good" name/title of the RFP
- Step 2 Simplify the posted documents/files



Which File Contains The RFP?



- 1. RFP (210347)
- 2. Appendix A (210347)
- 3. Appendix B (210347)
- 4. Appendix C (210347)



Attracting High-Performing Contractors

- Step 1 Have a "good" name/title of the RFP
- Step 2 Simplify the posted documents/files
- Step 3 Don't make the document difficult to read



Don't Make It Difficult To Read

APPENDIX E - PROJECT DESCRIPTION

AUDIT AND ACCOUNTABILITY FUND

Service Delivery and Modernization Review of Development Review

Project Purpose

The purpose of this project is to take advantage of a provincial funding opportunity through the Audit and Accountability fund to conduct a third-party service delivery and modernization review of the City's development review processes. This review will help the City become more efficient and modernize our service delivery, while protecting front line jobs.

Project Objective

Streamlining development review processes through an end-to-end digital integration and transformation solution

The objective of this development review project is to review and recommend an end-to-end integrated digital transformation solution for development review and approvals processes that eliminates paper-based processes and non-value-added steps, while leveraging existing software (e.g. Bluebeam, AMANDA) and other City of Kitchener project outcomes.

Background

Audit and Accountability Fund

On November 17, 2020 the Province of Ontario announced a second intake for the Audit and Accountability Fund. The intent of the fund is to "offer large municipalities an opportunity to benefit from provincial funding to conduct service delivery and administrative expenditure reviews."

Reviews must be undertaken by a third-party and may take a number of forms including a lineby-line review of the municipality's entire budget; a review of service delivery and modernization opportunities; or a review of administrative processes to reduce costs.

Project Selection

The modernization of development review processes was chosen to supplement the City's development services review which was undertaken from June 2019 to December 2020.

City of Kitchener Development Services Review

Kitchener is growing quickly, and the development services department plays a vital role in how our community develops today and in the future. A comprehensive review of development services was launched in 2019. The purpose of the development services review was to look at how development functions interact and are coordinated, and to identify whether that

Appendix A – Registration Form : Independent Electricity System Operator [Insert Name of Proponent] Fairness Advisor Services Password \times 'RFP-324 Fairness Advisor...' is protected. Please enter a Permissions Password. Enter Password: Cancel If applicable, the jurisdiction under which the Proponent was formed and governed The name, address, telephone number and e-mail address of the contact person for the Proponent is: Whether the Proponent is an individual, a sole proprietorship, a corporation, a partnership, or other legally recognized person (specify):

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Attracting High-Performing Contractors

- Step 1 Have a "good" name/title of the RFP
- Step 2 Simplify the posted documents/files
- Step 3 Don't make the document difficult to read
- Step 4 Consider the amount of work for the size of the project



Respond to 20 Items...

For Chance At Winning \$25K

Requested Information:

Listed below are the documents and information needed to complete your submission:

Name	Туре	# Files	Requirement
REQUIREMENTS SCHEDULE	File Type: Any (.*)	Multiple	REQUIRED
Excutive Summary	File Type: Any (.*)	Multiple	REQUIRED
Corporate Overview	File Type: Any (.*)	Multiple	REQUIRED
Guarantee	File Type: Any (.*)	Multiple	REQUIRED
Preferred Terms	File Type: Any (.*)	Multiple	REQUIRED
Resource Requirements	File Type: Any (.*)	Multiple	REQUIRED
Quality of Work Plan	File Type: Any (.*)	Multiple	REQUIRED
Project Management Process	File Type: Any (.*)	Multiple	REQUIRED
Proposed Timelines	File Type: Any (.*)	Multiple	REQUIRED
Samples/Templates	File Type: Any (.*)	Multiple	REQUIRED
Reference Schedule	File Type: Any (.*)	Multiple	REQUIRED
Purchase Price Schedule	File Type: Any (.*)	Multiple	REQUIRED
Purchase Price Appendix	File Type: Excel (.xls, .xlsx)	Multiple	REQUIRED
BID SUBMISSION FORM SCHEDULE	File Type: Any (.*)	Multiple	REQUIRED
FULL DISCLOSURE OF FINANCIAL CONTRIBUTION SCHEDULE	File Type: Any (.*)	Multiple	REQUIRED
Legal Action Schedule	File Type: Any (.*)	Multiple	REQUIRED
Auxiliary	File Type: Any (.*)	Multiple	OPTIONAL
PERSONAL HEALTH INFORMATION SCHEDULE	File Type: Any (.*)	Multiple	REQUIRED
SPECIFICATIONS SCHEDULE	File Type: Any (.*)	Multiple	REQUIRED
NH Confidentiality Conflict of Interest	File Type: Any (.*)	Multiple	REQUIRED



...Why Aren't More Contractors Responding To Our RFP's??





Attracting High-Performing Contractors

- Step 1 Have a "good" name/title of the RFP
- Step 2 Simplify the posted documents/files
- Step 3 Don't make the document difficult to read
- Step 4 Consider the amount of work for the size of the project
- Step 5 Understand what information is most critical to Contractors



Most Important Items To Contractors?

- Definitions
- Prohibited Communication
- Rights of the Client
- Rights to Clarify
- Conflict of Interest
- Unethical Conduct
- Terms and Conditions of the RFP
- Security Checks
- Governing Laws
- Following Instructions

- Withdrawing Proposals
- Addenda
- Disclosure Information
- Tax Responsibilities
- Protest procedures



Most Important Items To Contractors?

- **X** Definitions
- **×**Prohibited Communication
- **≭**Rights of the Client
- **≭**Rights to Clarify
- **X**Conflict of Interest
- **★**Unethical Conduct
- Terms and Conditions of the RFP
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- **≭**Governing Laws
- **×**Following Instructions

- Withdrawing Proposals
- *****Addenda
- **≭**Disclosure Information
- **★**Tax Responsibilities
- Protest procedures



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...So, What Are The Most Important Items To High-Performing Contractors?





1. Can I Provide What You Need?

- SOW
- Budget
- Schedule





1. Can I Provide What You Need?

- SOW
- Budget
- Schedule

2. What Are The Odds That I Can Win?

- Perceptions of being open, fair, and transparent
- Criteria & weights





1. Can I Provide What You Need?

- SOW
- Budget
- Schedule

2. What Are The Odds That I Can Win?

- Perceptions of being open, fair, and transparent
- Criteria & weights

3. How Much Effort Will It Take To Respond

Proposal contents



Best Practices – Evaluation Criteria

Criteria	Weight
Cost	25%
Approach & Methodology (Proposal)	15%
Company Experience (Proposal)	5%
Key Personnel Experience (Proposal)	10%
References (Proposal)	5%
Presentation & Interview (Key Personnel)	40%



https://center4procurement.org/rfp-doctor/#teaching





Major Takeaways

- Not a significant difference between delivery methods.
- Getting a good team (procurement process) and getting them involved early (timing) matters.
- The primary goal of the RFP is to help us award to a high-performing supplier.
- Proposals cost money so don't scare suppliers away!
- Keep your RFP simple and well organized. Everyone is busy!
- Understand what information is most critical to Contractors.
- Avoid put too much weight for cost.



Alternative Construction Delivery Methods and High-Performing RFPs: A Guide for Procurement Professionals

Download Today's Slides & Resources



center4procurement.org/cappo



Click here to join the interest list!

Al Procurement Boot Camp Spring 2025

- Three interactive sessions:
 - 1. Using AI to Write Better Statements of Work
 - 2. Unlocking the Power of AI in Data Analytics for Procurement
 - 3. Creating a Custom-Al Tool for your Organization
- Al Tools for Procurement: Master Al technologies to enhance procurement practices.
- Boosted Productivity: Streamline meeting and email management to improve efficiency.
- Contract Analysis: Quickly analyze and evaluate purchasing contracts.

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 System (LMS) to register, access the course and materials.
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- Open to all (even non-members of NASPO)

NEWer Courses by CPE + NASPO

- The 1, 2, 3's of a Great Scoring Matrix (2025x2 = Feb, Oct)
 - -Session #1: Creating an Evaluation Matrix [90min]
 - -Session #2: Complexities of Real-World Scenarios [90min]

- Deep Dive on Effective Evaluations (2025 x2 = Mar, Oct)
 - -Session #1: Planning Your Evaluation Strategy [90min]
 - -Session #2: Training Your Evaluators [90min]
 - -Session #3: Strategies for the Negotiation Phase [90min]

Look for these courses on...



Free Webinar Series!

3rd Thursdays monthly @ 12pm Central

15min Teaching Moment

(learn a new tip, trick, or tool)

20min Virtual Peer Group

(network with other procurement professionals)

5min Announcements & Opportunities

(upcoming courses & other ways to get involved)

Office Hours

(open Q&A until the questions run out!)





Invite your Friends!

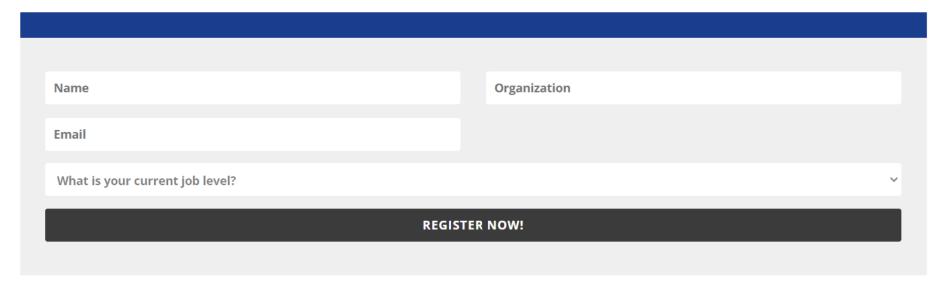


center4procurement.org/rfp-doctor

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Register For Ask The RFP Doctor Event

We will send you your personal admission credentials via email.



RFP Doctor Sign-up (FREE)





Previous Recordings Available Online!



































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NEW RESOURCE – CEU Hours!!!

CPE is pleased to announce that all attendees @ <u>live</u> "Ask the RFP Doctor" events will receive 1 hr Continuing Education Unit (CEU)!



Human Dimensions Assessment

- FREE Personality, Emotional Intelligence, and Behavioral Diagnostics assessment.
- Individualized reports created for each respondent!
- Report provides a detailed insight into an individual's personality type and how it compares with organization & overall industry.
- Information about how the individual compares against the best-in-class in the industry is provided.

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Thank You!

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