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center4procurement.org/toal



Best Practices in Procuring Enterprise-Level Software Solutions

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Agenda

RFP structure

A note on developing a Statement of Work

Cost evaluations in IT

The pitfalls of IT Demos



Motivation: IT is Difficult!

The data are scary!

- CHAOS Report:
 - -72% of projects are challenged or failed
- Oxford University & McKinsey:
 - -66% cost overruns. 33% schedule overruns
 - -17% shortfall in actual scope vs. original plan
- Feedback from 600 IT Execs:
 - -75% admitted their projects were either "always" or "usually" doomed right from the start.





CPE commissioned a study

Current State of Practice in the Procurement of Information Technology Solutions:

Content Analysis of Software RFPs

International Journal of Project Management



Current State of Practice in Software RFPs

- Analysis: CPE conducted a detailed review of more than 250 Software RFPs, including:
 - -ERP, Asset Management, Financial Systems, and more.

Objective: to understand common practices across the country

Result: See what your peers are doing!



Data Sample of 250 RFPs

Range of public sector clients:









Government

Municipal County State

Education

Higher Elementary

Healthcare

Hospitals Medical Systems

Transportation

DOTs
Aviation
Ports



50 RFPs from each Five Software Types:











Specialized Business Apps



What did we find?



What did we find?

Common Evaluation Criteria



Evaluation Best Practices?

- Less than half shared evaluation weights.
- Sharing evaluation weights is a <u>CPE Best Practice</u>!

- Less than half used proposal templates or forms.
- Standard Proposal Forms are a <u>CPE Best Practice</u>!

- Less than half used a Cost Template.
- Apples-to-Apples Cost Forms are a CPE Best Practice!

Evaluation Criteria	Frequency (# of RFPs)	Average (%)	Minimum (%)	Maximum %
Implementation Approach	103	27%	10%	61%
Cost Proposal	102	21%	3%	60%
Company Qualifications	98	21%	4%	60%
System Capability	77	31%	10%	60%
Software Demo	36	17%	6%	31%
RFP Requirements	32	12%	4%	40%
Project Team Qualifications	30	17%	4%	45%
All Other Criteria	23	8%	1%	20%



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Evaluation Criteria	Frequency	Average (%)	Minimum (%)	Maxin	num %
Implementation Approach	CDF P	Best Pract	rico.	61%	
Cost Proposal	CILL	est i raci	ice.	60%	
Company Qualifications	No single evaluation				
System Capability		60%			
Software Demo	criterion more than 35%				
RFP Requirements				40%	
Project Team Qualifications				45%	
All Other Criteria	23	8%	1%	20%	



Evaluation Best Practices?

Fair | Open | Transparent | Value | Integrity

CPE Best Practices:
Critical to become a
Client of Choice!



What did we find?

RFP Timelines



Planned Duration	Mean	Median	Min	Max
Bidding	1 Month	1 Month	1 Week	2.5 Months
(n=245)	(34 days)	(33 days)	(9 days)	(80 days)
Evaluation	1.5 Months	1 Month	1 Day	14.5 Months
(n=167)	(49 days)	(37 days)	1 Day	(434 days)
Negotiation	1 Month	1 Month	3 Days	4.5 Months
(n=78)	(34 days)	(30 days)	3 Days	(140 days)
Implementation	8 Months	6 Months	1 Month	2 Years
(n=74)	(265 days)	(180 days)	(30 days)	(730 days)



Planned Duration	Mean	Median	Min	Max
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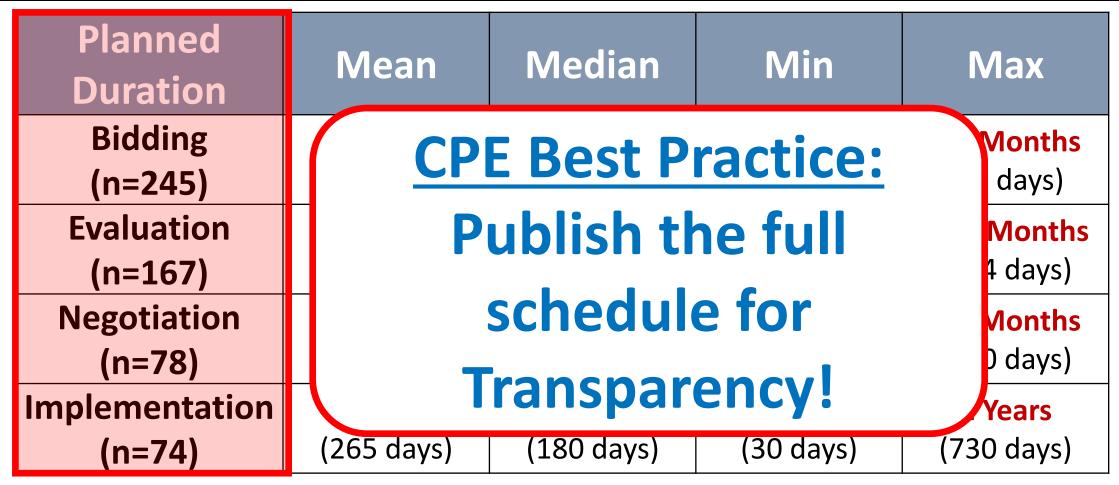
1+ month bidding period



Planned Duration	Mean	Median	Min	Max
Bidding (n=245)	1 Month (34 days)	1 Month (33 days)	1 Week (9 days)	2.5 Months (80 days)
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Not enough time!







What did we find?

SOW & Requirements



Number of Detailed Requirements





Statement of Work

Shared the Budget: 2%

Shared the Schedule: 30%

Current Conditions: < 5%



Statement of Work

Client:	
Project:	
Date:	

OBJECTIV

A 100% perfect Statement of Work (SOW) does not exist. The real objective is to create a High-Performing SOW

WHAT IS A HIGH-PERFORMING SOW?

A High-Performing SOW gives Expert Vendors information needed to prepare an accurate proposal response. This SOW Assessment provides a list of minimum elements to consider when developing a High-Performing SOW.

SOW Element	ASSESSMENT			MEN		
SECTION 1 – OVERVIEW & PURPOSE						Average Score
Project Overview: clear, concise, & easily understandable (1-2 paragraphs max)	1	2	3	4	5	
Goals, Objectives & Motivation: primary business drivers and purpose	1	2	3	4	5]
Key Measures of Success: top 3-5 quantifiable metrics (cost, time, quality, function)	1	2	3	4	5	ĺ
SECTION 2 – FUTURE STATE		10				Average Score
Overview: clear, concise, & easily understandable description of future state	1	2	3	4	5	
Project Deliverables: tangible outcomes to be produced by the supplier	1	2	3	4	5	
Figures, Diagrams, & References: supporting explanation to describe future state	1	2	3	4	5	
Transition/Migration: efforts to bring legacy data forward into new system	1	2	3	4	5	
SECTION 3 – ITEMIZED REQUIREMENTS						Average Score
Minimum Requirements (pass/fail): itemized, organized, and categorized	1	2	3	4	5	
Desired Requirements (value proposition): itemized, organized, and categorized	1	2	3	4	5	1
SECTION 4 – SCHEDULE & BUDGET						Average Score
Schedule: clear and transparent identification of timing needs & constraints	1	2	3	4	5	
Budget: clear and transparent identification of financial needs & constraints	1	2	3	4	5	
SECTION 5 – UNIQUE CONSIDERATIONS						Average Score
Unique: what may be unusual in your environment? (vs. the supplier's other clients)	1	2	3	4	5	
Unknowns & Assumptions: list any conditions that are unknown or assumed	1	2	3	4	5	
Attachments & Exhibits: pertinent supplemental information	1	2	3	4	5	

Key for Assessment Scoring: 1 = Not Provided or Missing; 2 = Substantial Improvement Needed; 3 = Minor Improvements Needed; 4 = Read for Release; 5 = Exemplar Quality (a "gold standard" example for future projects

Current Conditions	ASSESSMENT					Average Score
Overview: clear, concise, & easily understandable description of current state	1	2	3	4	5	
Figures, Diagrams, & References: supporting explanation to describe current state	1	2	3	4	5	
Pain Points: biggest dislikes, problems, challenges that must be fixed	1	2	3	4	5	
Strengths: aspects that should remain or be built upon	1	2	3	4	5	
Volumes/Quantities: describe the level of current operations	1	2	3	4	5	
Other: other miscellaneous information to paint the picture of current state	1	2	3	4	5	

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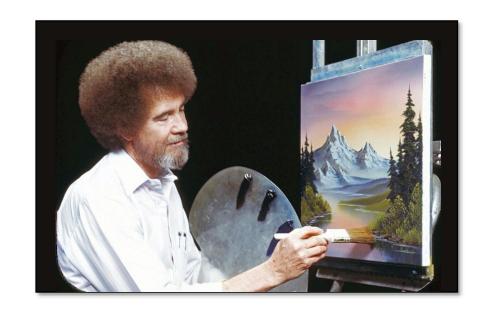
CPE SOW Assessment 9/2020



A note on Statements of Work...



The Goal of the SOW



- Paint the picture of what success looks like
- Describe what it will take to make you 100% satisfied (what are the outcomes & achievements)
- A good SOW assures that all of the vendors propose a proper solution (that meets your needs)



Organizing a High-Performing RFP

RFP

Request for Proposal



Information Technology (IT)
Software Implementation Template

RFP Number: #####

RFP Release Date: MM/DD/YYYY RFP Due Date: MM/DD/YYYY

1 Statement of Work

Current Conditions

What the Client is Purchasing

Proposal Requirements

Evaluation Procedures

Administrative Requirements

Proposal Forms

Attachments & Exhibits



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1 Statement of Work

Current Conditions

What the Client is Purchasing

Proposal Requirements

Evaluation Procedures

Administrative Requirements

6 Proposal Forms

Attachments & Exhibits

How the Client will Evaluate and Select the vendor

Content & Structure of a High-Performing SOW

Statement of Work

- 1 Overview & Purpose = why are we doing this project?
- 2 Future State = how will things be different at the end?
- 3 Itemized Requirements = what, specifically, are you buying?
- 4 Schedule & Budget = any schedule & financial constraints?
- 5 Unique Considerations = *any major assumptions?*



How do you <u>ask for</u> Cost Proposals in Software RFPs?





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Proposal Requirements

Evaluation Procedures

Administrative Requirements

6 Proposal Forms

Attachments & Exhibits

Use a standard form to collect Cost Proposals!

Forms for Vendors to Complete





Request for Proposal

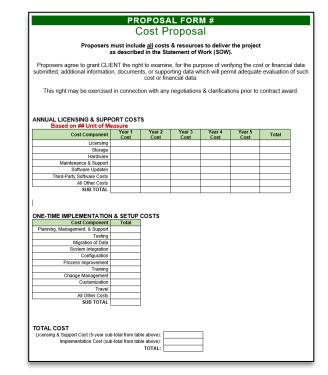


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6 Proposal Forms

Forms for Vendors to Complete

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PROPOSAL FORM

Cost Proposal

Proposers must include <u>all</u> costs & resources to deliver the project as described in the Statement of Work (SOW).

Proposers agree to grant CLIENT the right to examine, for the purpose of verifying the cost or financial data submitted, additional information, documents, or supporting data which will permit adequate evaluation of such cost or financial data.

This right may be exercised in connection with any negotiations & clarifications prior to contract award.

ANNUAL LICENSING & SUPPORT COSTS

Based on ## Unit of Measure

l	Cost Component	Year 1 Cost	Year 2 Cost	Year 3 Cost	Year 4 Cost	Year 5 Cost	Total
l	Licensing						
l	Storage						
l	Hardware						
l	Maintenance & Support						
l	Software Updates						
l	Third-Party Software Costs						
l	All Other Costs						
l	SUB TOTAL						

ONE-TIME IMPLEMENTATION & SETUP COSTS

Cost Component	Total
Planning, Management, & Support	
Testing	
Migration of Data	
System Integration	
Configuration	
Process Improvement	
Training	
Change Management	
Customization	
Travel	
All Other Costs	
SUB TOTAL	

TOTAL COST

Licensing & Support Cost (5-year sub-total from table above):	
Implementation Cost (sub-total from table above):	
TOTAL:	

CPE's Cost Proposal Form

- Quantitative / Numeric
- Standardized



ANNUAL LICENSING & SUPPORT COSTS

Based on ## Unit of Measure

Cost Component	Year 1 Cost	Year 2 Cost	Year 3 Cost	Year 4 Cost	Year 5 Cost	Total
Licensing						
Storage						
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SUB TOTAL						



ONE-TIME IMPLEMENTATION & SETUP COSTS

Cost Component	Total				
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System Integration					
Configuration					
Process Improvement					
Training					
Change Management					
Customization					
Travel					
All Other Costs					
SUB TOTAL					



TOTAL COST	
Licensing & Support Cost (5-year sub-total from table above):	
Implementation Cost (sub-total from table above):	
TOTAL:	



How do you <u>evaluate</u> Cost Proposals in Software RFPs?



How do you <u>evaluate</u> Cost Proposals in Software RFPs?

Four Quick Steps!



3 Common Pitfalls

 Open-Ended | not using a standardized proposal form (vendors submit their own format = difficult to analyze)



3 Common Pitfalls

 Open-Ended | not using a standardized proposal form (vendors submit their own format = difficult to analyze)

• Too Detailed | asking for in-depth cost breakdowns (vendors likely to add assumptions, caveats, & disclaimers)



3 Common Pitfalls

 Open-Ended | not using a standardized proposal form (vendors submit their own format = difficult to analyze)

• Too Detailed | asking for in-depth cost breakdowns (vendors likely to add assumptions, caveats, & disclaimers)

• Too Complex | challenging formats & multi-scenarios (vendors may get overwhelmed and/or make mistakes)

Examples of Pitfalls-in-Action



Example A: Open-Ended

Document Mgmt Project

5-YEAR COST	5-YEAR COST TABLE						
FIRM 102	\$488,435						
FIRM 107	\$1,301,514						
FIRM 105	\$2,131,800						
FIRM 104	\$2,359,122						
FIRM 103	\$2,932,985						
FIRM 109	\$3,253,863						
FIRM 101	\$4,210,000						
FIRM 110	\$4,694,650						
FIRM 106	\$5,049,816						
FIRM 108	\$20,102,522						

 Vendors submitted a <u>wide range</u> of exclusions, caveats, and assumptions



Example A: Open-Ended

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FIRM 106	\$5,049,816
FIRM 108	\$20,102,522

 Vendors submitted a <u>wide range</u> of exclusions, caveats, and assumptions

- Not apples-to-apples!
- Cannot do direct comparisons with a high degree of confidence!
- Likely hints at a poor SOW too!



Example B: Not Comparable

ERP Project

	Vendor 1	Vendor 2	Vendor 3	Vendor 4
5-Year Total Cost:	\$5.4M	\$5.8M	\$7.9M	\$8.5M
Quoted 1,260 to 1,450 Licenses:		0*	2,200	1,300

^{*}TBD later after they are awarded the contract

- → Quoted licenses ranged from 0 2,200!
- → Not Complete!!! Not Directly Comparable!!!



Use the Cost Proposal Form to Set a Benchmark!

	Vendor 1	Vendor 2	Vendor 3	Vendor 4
5-Year Total Cost:	\$5.4M	\$5.8M	\$7.9M	\$8.5M
Quoted Licenses:	1,260 to 1,450	0*	2,200	1,300

ERP Project

ANNUAL LICENSING & SUPPORT COSTS

Based on ## Unit of Measure

Cost Component	Year 1 Cost	Year 2 Cost	Year 3 Cost	Year 4 Cost	Year 5 Cost	Total
Licensing						
Storage						
Hardware						
Maintenance & Support						
Software Updates						
Third-Party Software Costs						
All Other Costs						
SUB TOTAL						

Foundations of a High-Performing Cost Evaluation

- Client's SOW & Cost Proposal Form must:
 - -Understand the major cost drivers for the systems/suppliers
 - -Choose <u>reasonable benchmarks</u> for vendors to bid to.



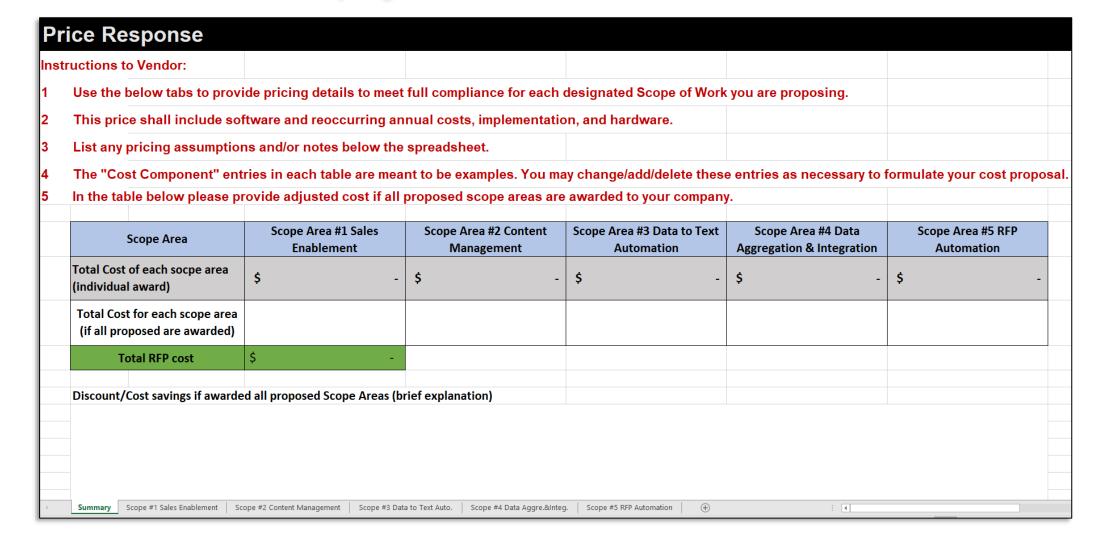
Foundations of a High-Performing Cost Evaluation

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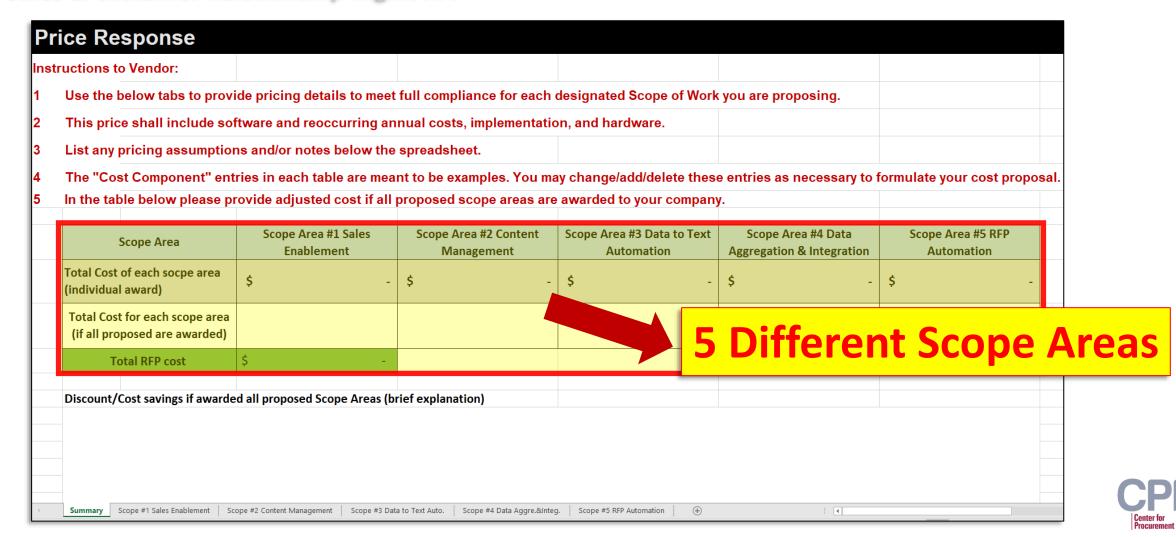
How do vendors price their systems?

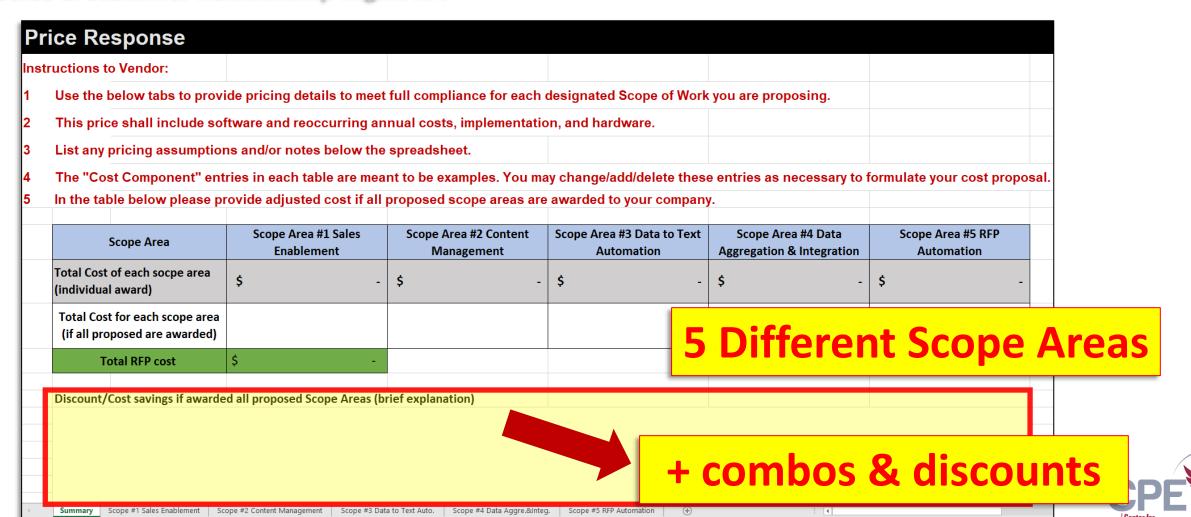
- -Licenses? What type(s), how to count, etc.?
- -Employees? How many, what categories, etc.?
- -Transactions? Which ones, how to count, what times, etc.?
- -Storage? How much, which items, # of files, etc.?
- -And so on...

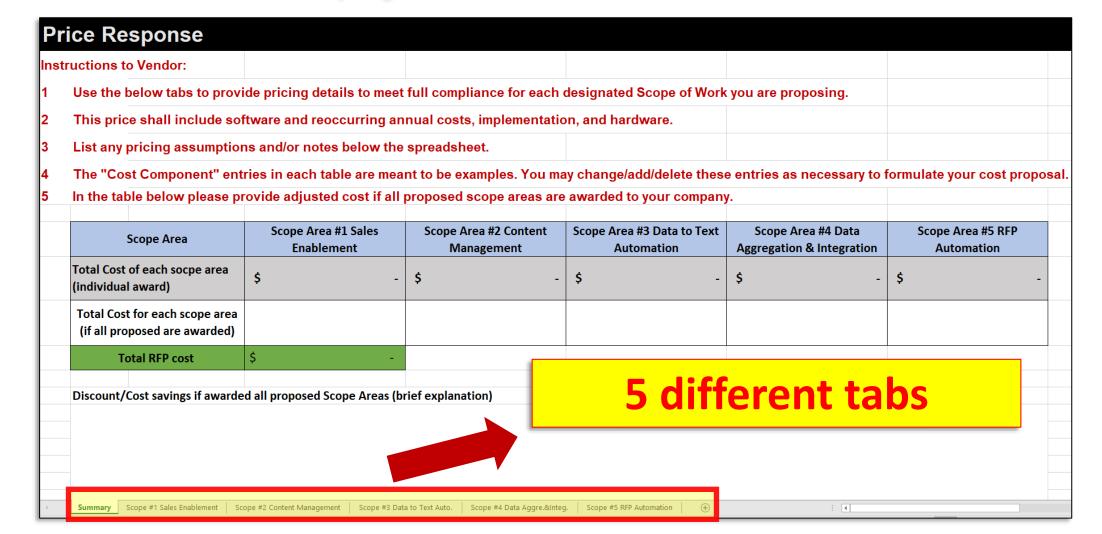






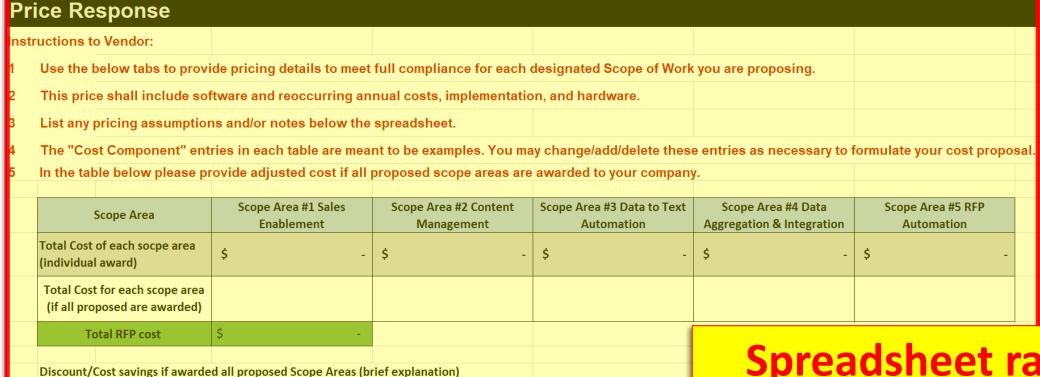








Sales & Customer Relationship Mgmt RFP



Spreadsheet rather than simple Cost Form

Sales & Customer Relationship Mgmt RFP

Challenges

- Vendors each interpreted the form differently
- Difficult to Evaluate the different pricing "bundles"
- Nearly 30% of invited vendors declined to bid
 - -"Lack of Bandwidth"
 - -"We are not able to respond to RFPs"
 - -"We thought you wanted to bundle everything to a large firm"

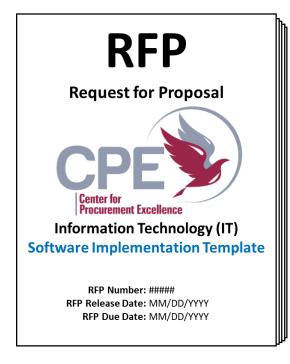






Evaluation of the Software Product itself.













Pricing



Demos



Interviews





Request for Proposal



Information Technology (IT)
Software Implementation Template

RFP Number: #####

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- Statement of Work
- 2 Current Conditions
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How the Client will Score & Award

Administrative Requirements

Proposal Forms

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Statement of Work

2 Current Conditions

Proposal Requirements

Demo Expectations
Go Here

Evaluation
Procedures

How the Client will Score & Award

- Administrative Requirements
- 6 Proposal Forms
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3 Types



3 Types of Demos



3 Types of Demos

1) Traditional









1) Traditional Demos



 Essentially an open timeslot for the vendor to showcase why/how their system is best for you.

Easy, No Planning, Minimal Vendor Pushback

Run by a "Professional Demo Artist"

Usually not the actual system you are buying



3 Types of Demos

1) Traditional





3 Types of Demos

1) Traditional



2) Scripted







Itemized Requirements from SOW

ID	Requirement Description	Team Member	Base	Custom	Roadmap
		Score			
1	Ability to request work to be done				
2	Ability to capture the type of work on a work order/request including preventative maintenance, regular,				
	emergency, etc				
3	Ability to capture characteristics of a work order such as corrective, predictive, administrative, capital, etc.)				
4	Ability to capture work priority				
5	Ability to record the location/asset downtime type on a request and the number of hours including outage, load				
	reduction, location down, no reduction				
6	Ability to record the regulatory classification on a request including safety, environmental, regular				
7	Ability to record when failure coding is required on the resulting task of the request; have system automatically				
	require failure coding of resulting task if work type is Emergent				
8	Ability to record location and asset levels on the request				
9	Ability to record crew and backlog group on the request				
10	Ability to assign/record the planner on the request				
11	Ability to record the originating work order on the request for follow up work				
12	Ability to record adder to the priority * criticality of the request				
13	Ability to record outage code to request				
14	Ability to record other categorizations to request to filter by such as: loss prevention type, special project type,				
	outage type				
15	Ability for criticality of location/asset to be taken into consideration for total priority (including additional adder				
	field for planners/work week managers to bump up a priority based on matrix)				
16	Ability for system to search for duplicate work orders and requests written for location/asset and display listing of				
	those to requestor to prevent duplicate records.				
17	Ability to identify template of how data is to be entered into text field (for example description of work must				
l	include: physical location, specific equipment, what, where, when, severity, as found/as left and any				
	known/possible implications of equipment issue.				
18	Ability for accounting information to be pulled from location listed				
19	Ability to enter a deficiency tag number on the work request/work order to reference a physical tag hanging in the				
	field to indicate the issue has been written up.				
20	Ability to add other work categorization fields				
21	Ability to search for a work request based on work categorization/type attributes				
22	Ability to enter required by date for work to be completed and have looked down once request taken to work				
	order .				
23	Ability for user to take work request and either build a work order from it or add to an existing work order as a				
	task				

SHOPPING LIST



Itemized Requirements from SOW

ID	Requirement Description	Team			
		Member	Base	Custom	Roadmap
		Score	Dusc	Custom	rtoddinap
_		Score			
-	Ability to request work to be done				
	Ability to capture the type of work on a work order/request including preventative maintenance, regular,				
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	task				

SHOPPING LIST



Itemized Requirements from SOW

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	reduction, location down, no reduction				
	Ability to record the regulatory classification on a request including safety, environmental, regular				
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	require failure coding of resulting task if work type is Emergent				
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	include: physical location, specific equipment, what, where, when, severity, as found/as left and any				
	known/possible implications of equipment issue.				
	Ability for accounting information to be pulled from location listed				
19	Ability to enter a deficiency tag number on the work request/work order to reference a physical tag hanging in the				
L	field to indicate the issue has been written up.				
20	Ability to add other work categorization fields				
21	Ability to search for a work request based on work categorization/type attributes				
22	Ability to enter required by date for work to be completed and have looked down once request taken to work				
	or der				
23	Ability for user to take work request and either build a work order from it or add to an existing work order as a				
	task				

Client selects most critical items to see in the demo

SHOPPING LIST



2) Scripted Demos

 Client identifies which requirements they want to see

 List provided to vendors in advance

 Often conducted by Professional Demo Artist



3 Types of Demos

1) Traditional



2) Scripted





3 Types of Demos

1) Traditional



2) Scripted

3) Verification







3) Verification

Existing product, currently in use

-Not "sandbox" nor "demo" system

 Vendor coordinates with a similar client who is using it.

 Representatives from the similar client will perform the script.





3 Types of Demos

1) Traditional



2) Scripted

3) Verification







Summary of Pros & Cons





Traditional

Pros Cons

- No planning required
- Zero pushback from vendors
- See the presumed strengths

- Open ended, not apples-to-apples
- Vendors show only what they want
- Professional Demo Artist
- Not the "real" system





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Scripted

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- Little pushback from vendors
- See what's on your "shopping list"
- Demo may be run like a "checklist"
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Verification

- See what is on your "shopping list"
- Actual, real, working system
- Minimize the Demo Artist
- Simultaneous Reference Check

- Extreme vendor pushback
- Increased coordination



Tips for Success



Other Challenges with Demos

Vendors already established strong "relationships" pre-RFP

Evaluators "doing their own research"

Vendors pushing back against demo requirements

And many, many more



Approaching Demos (verifications!) for Success:

Pre-educate the vendors. Multiple times! It is worth it!

• Keep it short. 1 to 1½ hours maximum.

- Conduct interviews in parallel with implementation team
 - –Need a streamlined & reliable approach to the RFP and Evaluations to make this happen!
 - –Need multiple pre-education sessions to explain to vendors!



• Imagine: You are looking to purchase a vehicle & driver

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• Imagine: You are looking to purchase a vehicle & driver



Solid Verification = Sweet Ride!

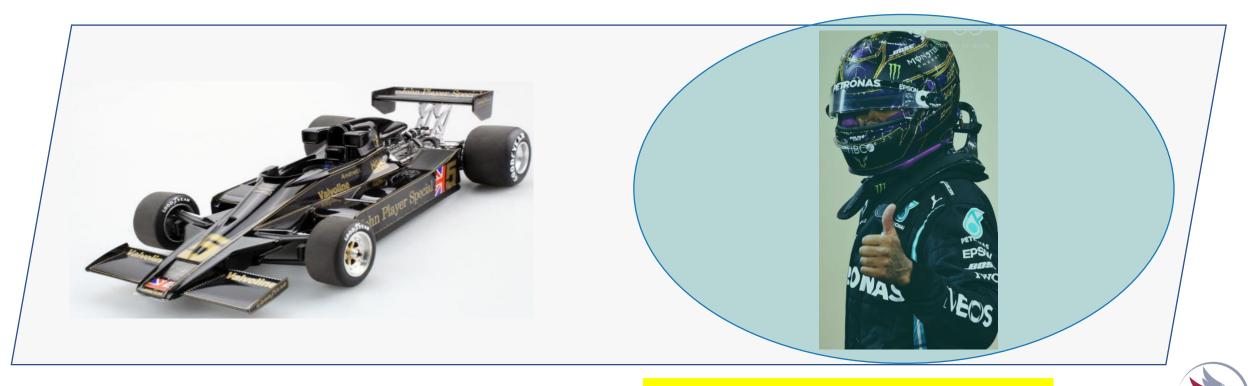


• Imagine: You are looking to purchase a vehicle & driver



Solid Verification = Sweet Ride!

• Imagine: You are looking to purchase a vehicle & driver





Key Learning Points



- IT projects are EXTREMELY risk and difficult!
- Out of all of the project types, IT is the one where we need to be on our "Procurement A-Game"
 - Fair, Open, Transparent, Value, Integrity
- Put together a good SOW
- And finally... organizational change should be synonymous with IT projects!





